LAND USE ORDINANCE 2008-04

CHAPTER 3

BOARD OF ADJUSTMENTS (APPEAL AUTHORITY)

Amended by Ordinance 2012-03

3.1. CREATION OF THE BOARD OF ADJUSTMENT (APPEAL AUTHORITY), NUMBER OF MEMBERS, APPOINTMENT.

The Leeds Appeal Authority shall consist of five (5) members, each to be appointed by the Leeds Mayor with approval and consent of the Leeds Town Council for the term of five (5) years provided that the term of one (1) member shall expire at the end of June each year. The Mayor shall recommend, and with advice and consent of the Town Council, a new member shall be appointed to the Appeal Authority to fill the vacancy of the member whose term expires the end of June that year. The appointed member's term of office shall start at the beginning of July. All members of the Leeds Appeal Authority shall be full time residents of the Town of Leeds, and shall remain full time residents during their term of office. Members moving out of the Town of Leeds during their term of office will result in an automatic resignation. Members of the Appeal Authority shall hold no other public office or position within the Town of Leeds. Up to three (3) alternates may be appointed to the Board. Vacancies by members and alternates shall be appointed by the Leeds Mayor with approval and consent of Leeds Town Council for the unexpired term of any member or alternate whose term becomes vacant. The alternate members not sitting on the Board as a replacement member shall not be voting members. No more than two (2) alternates may sit as part of the Board at any one time. When an alternate member is sitting on the Board due to an absent member, the alternate member has voting rights on all issues brought before the Appeal Authority. All other conditions applying to members shall apply to the alternate members.

3.2. TERMS OF OFFICE

The terms of office for the five (5) Leeds Appeal Authority members and alternates shall be for five (5) years. The Leeds Appeal Authority members' terms shall be staggered so that only one (1) member's term shall expire June 30 of the year. The alternate members' term of office shall expire June 30 of the year. All three alternate members' terms of office shall expire in different years, under certain conditions that may prevent some members from being appointed for a full five (5) years.

3.3. DUTIES AND POWERS OF BOARD OF ADJUSTMENTS.

The Leeds Appeal Authority shall have the following powers as defined in Utah State Code Section 10-9a-701 through 10-9a-708:

- **3.3.1.** To hear and decide appeals where it is alleged that there is error in any order, requirement, decision or determination made by the administrative official(s) in the enforcement of this article or of any ordinance adopted pursuant thereto.
 - **3.3.1.1.** The Appeal Authority shall act in a quasi-judicial manner and serve as final arbiter of issues involving the interpretation of applications of Land Use Ordinances.
 - **3.3.1.2.** The Appeal Authority may not entertain an appeal of a matter in which the appeal authority, or any participating member, had first acted as the land use authority.
- **3.3.2.** To hear and decide interpretations to the terms of this Ordinance upon which such Board is required to pass under the provisions of this Ordinance.
- 3.3.3. To authorize such variance from the terms of this Ordinance as will not be contrary to the public interest, where owing to special conditions a literal enforcement of the provisions of this Ordinance will result in unnecessary hardship, providing the hardship was not self-imposed; provided, that the spirit of this Ordinance shall be observed and substantial justice done. Before any variance may be authorized, however, it shall be shown that all the following conditions exist:
 - **3.3.3.1.** Literal enforcement of the Land Use Ordinance would cause an unreasonable hardship for the applicant that is not necessary to carry out the general purpose of the Land Use Ordinance.
 - **3.3.3.2.** There are special circumstances attached to the property that do not generally apply to other properties in the same district.
 - **3.3.3.3.** Granting the variance is essential to the enjoyment of a substantial property right possessed by other property owners in the same district.
 - **3.3.3.4.** The variance will not substantially affect the general plan and will not be contrary to the health, safety, and welfare of the citizens of Leeds.
 - **3.3.3.5.** The spirit of the Land Use Ordinance is observed and substantial justice done.
 - **3.3.3.6.** In determining whether or not enforcement of the land use ordinance would cause unreasonable hardship under State Code section 10-9a-

702(2)(a), the appeal authority may not find an unreasonable hardship unless the alleged hardship: (a) is located on or associated with the property for which the variance is sought; and (b) comes from circumstances peculiar to the property, not from conditions that are general to the neighborhood.

3.4 VACANCIES AND REMOVALS FOR CAUSE.

Vacancies of appointed members occurring otherwise than through the expiration of terms shall be filled for the remainder of the unexpired term by appointment of the Leeds Town Council. The Leeds Town Council shall have the right to remove any Appeals Authority member for misconduct and may remove any member for cause. Cause shall include but not be limited to such things as misconduct, non-performance of duty, failure to attend fifty percent (50%) of scheduled meeting over any four (4) month period. Members moving out of the Town of Leeds automatically resign from the Appeals Authority.

3.5. COMPENSATION

The Leeds Appeals Authority shall serve without compensation, except that the Leeds Town Council shall provide for reimbursement of the Leeds Appeals Authority for actual expenses incurred, upon presentation of proper receipts and vouchers when approved by the Leeds Town Council prior to incurring the expense and upon written request to the Leeds Town Council by the Leeds Appeals Authority Chair.

3.6. OFFICERS

The Leeds Appeals Authority shall elect a Chair and a Chair Pro-tem from among its members, whose terms shall be for one (1) year or until term of office expires whichever occurs first. New elections shall be held the first meeting in July each year. If the Chair or Chair Pro-tem leave the Appeals Authority or resign as Chair or Chair Pro-tem, then a special election will take place with the term of office expiring at the next following end of June.

3.7. RULES AND PROCEDURES

The Leeds Appeals Authority may adopt such rules and procedures, as it may deem necessary for the proper conduct of its business with approval of the Leeds Town Council. The Leeds Appeals Authority shall keep a record of its proceedings; such record shall be open to inspection by the public at all reasonable times. Copies of the Appeals Authority proceedings and minutes shall be provided to the Leeds Town Council after each Leeds Appeals Authority meeting.

3.8. EMPLOYEES; EXPENDITURES.

The Leeds Appeals Authority may, upon the approval of the Leeds Town Council, employ experts and staff, including consultants and a secretary, and pay such expenses, exclusive of gifts, as may be reasonable and necessary for carrying out the duties defined in this Ordinance, providing that such expenditures may not exceed the amount appropriated for the operation of the Leeds Appeals Authority by the Leeds Town Council.

3.9. APPEAL PROCESS.

- 3.9.1. As a condition precedent to judicial review, each adversely affected applicant shall timely and specifically challenge a land use authority's decision by the following process. Only those decisions in which a land use authority had applied a Land Use Ordinance to a particular application, person, or parcel may be appealed to an Appeal Authority.
 - 3.9.1.1. The appeal shall be presented in writing within thirty (30) days of when the land use decision was made. The appeal shall include a detailed description of the land use being appealed, along with references to all Ordinances that the applicant feels applies to this decision. The appeal should include the justification that the applicant feels has not been interpreted properly. The minutes of the Planning Commission and/or Town Council meetings, as applicable, shall establish the date the land use decision was made.
 - 3.9.1.2. The affected applicant is required to present to the Appeal Authority every theory of relief that he/she can raise in district court.
 - **3.9.1.3.** The affected applicant shall attend all hearings and meetings associated with his/her appeal.
 - 3.9.1.4. The Appeal Authority shall not require an adversely affected applicant to pursue duplicate or successive appeals before the same or separate appeal authorities as a condition of the adversely affected party's duty to exhaust administrative remedies.
 - **3.9.1.5.** The decision of the Appeal Authority takes effect on the date when the appeal authority issues a written decision and this written decision constitutes a final decision.

3.10. MEETINGS.

3.10.1. Meetings of the Leeds Appeal Authority shall be held at the call of the Chair, and at such other times as the Board may determine. The Board shall meet during July of each year to elect a Chair and establish/change any of their procedure rules. The Chair may administer oaths and compel the attendance of witnesses. All meetings of the Leeds Appeal Authority shall be open to the

public, and held at the Leeds Town Hall unless it is determined by the Chair that an alternate location is required and appropriately posted.

- **3.10.2.** The Appeal Authority shall notify each of its members of any meeting or hearing of the Board.
- **3.10.3.** The Appeal Authority shall provide each of its members with the same information and access to municipal resources as any other member.
- **3.10.4**. The Leeds Appeal Authority shall keep minutes of its proceedings, showing the vote of each member on each question, or if absent or failure to vote, indicating such fact and shall keep records of its examinations and other official actions, all of which shall be filed with the Leeds Town Clerk and shall be public record.

3.11. QUORUM.

A quorum shall be considered three (3) members and shall consist of no more than one (1) alternate. No evidence shall be presented to the Board unless a quorum is present.

3.12. ACTION TO BE TAKEN.

Approval or disapproval, rejection, or modified approval of an appeal shall be based upon written findings which shall be made a part of the official record.

3.13. VOTE NECESSARY FOR REVERSAL AND GRANTING OF A VARIANCE.

The concurring vote of three (3) members of the Leeds Appeal Authority shall be necessary to reverse any order, requirement or determination of any such administrative official, or to decide in favor of the appellant on any matter upon which it is required to pass under this Ordinance or to affect any variation in the provisions of this Ordinance. To Grant a variance the concurring vote of three (3) members of the Leeds Appeal Authority shall be necessary.

3.14. DECISION ON APPEAL.

In exercising the above-mentioned powers, the Leeds Appeal Authority may in conformity with the provisions of this Ordinance reverse or affirm, wholly or partly, or may modify the order, requirement, decision or determination appealed from and may make such other requirement, decision, or determination as ought to be made, and to that end shall have all powers of the officer from whom the appeal is taken.

3.15. BURDEN OF PROOF.

The burden of proof is on the appellant. The Appeal Authority shall consider all factual matters related to the land use decision being appealed. The Appeal Authority shall

determine the correctness of a decision of the land use authority in its interpretation of the Land Use Ordinance.

3.16. RULES.

The Leeds Appeal Authority shall adopt rules for the regulation of its procedure and the conduct of its duties not inconsistent with the provisions of this Ordinance or of the State law. Such rules, to become effective, shall be first approved by the Leeds Town Council.

3.17. JUDICIAL REVIEW OF BOARD'S DECISION - TIME LIMITATIONS.

The Town of Leeds or any person aggrieved by any decision of the Leeds Appeal Authority may have and maintain a plenary action for relief there from in any court of competent jurisdiction; provided, petition for such relief is presented to the court within thirty (30) days after the filing of such written decision with the Town Clerk. Appellant will not be allowed to raise any issues on judicial review that are not raised before the Appeal Authority.

Ordinance Number 2012-03

AN ORDINANCE OF THE TOWN COUNCIL OF LEEDS, UTAH, ADOPTING AMENDMENTS, REVISIONS AND MODIFICAITONS TO SPECIFIED PROVISIONS OF THE LEEDS LAND USE ORDINANCE TO MAKE SUCH PROVISIONS CONSISTENT WITH THE NEWLY ADOPTED COMMERCIAL SITE DEVELOPMENT PLAN ORDINANCE AND THE AMENDED AND RESTATED SUBDIVISIONS ORDINANCE

WHEREAS, the Town has adopted a Commercial Site Development Plan Ordinance which has been added to the Leeds Land Use Ordinance; and

WHEREAS, the Town has also adopted an Amended and Restated Subdivisions Ordinance which has superseded and replaced the prior Subdivisions Chapter of the Leeds Land Use Ordinance (Chapter 21); and

WHEREAS, when considering the Commercial Site Development Plan Ordinance during its meetings on April 6, 2011 and June 1, 2011, the Planning Commission recommended that changes and revisions be made to specified sections of Chapters 3, 7, 8, 11, 15 and 17 of the Leeds Land Use Ordinance to make such sections consistent with the provisions of the Commercial Site Development Plan Ordinance; and

WHEREAS, the Town Council desires to make the changes and revisions to Chapters 3, 7, 8, 11, 15 and 17 suggested by the Planning Commission, or similar changes and revisions, to make such sections consistent with the provisions of the Commercial Site Development Plan Ordinance; and

WHEREAS, the Town Council also desires to amend and change certain definitions in the Leeds Land Use Ordinance which are used in the Commercial Site Development Plan Ordinance or Amended and Restated Subdivisions Ordinance; and

WHEREAS, Utah State Code Sections 10-9a-501 through 10-9a-520, set forth procedures for the adoption and content of a Land Use Ordinance; and

WHEREAS, the Town Council of Leeds Town held a duly advertised and noticed public hearing for the purpose of receiving public comment regarding the content of the proposed ordinance to change and revise specified sections of the Leeds Land Use Ordinance;

WHEREAS, a public hearing was held on February 22, 2012 with appropriate notice being properly posted for the public.

NOW, THEREFORE, BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF LEEDS, UTAH AS FOLLOWS:

1. Section 1.6 of Chapter 1 (General Provisions) of the Leeds Land Use Ordinance 2008-04 is hereby amended to change or add the following definitions:

Final Map/Plat.

Final Map or Final Plat shall mean a final map or plat prepared in accordance with the provisions of this Ordinance which map is designed to be placed on record in the office of the Town Clerk.

Preliminary Map/Plat.

Preliminary Map or Preliminary Plat shall mean a map or plat made for the purpose of showing the design of a proposed subdivision and the existing conditions in and around it. Such map or plat need not be based upon an accurate or final survey of the property. The preliminary map or plat is essentially a study plan which, when approved, will serve as a basis for preparation of the final map or plat.

2. Section 3.9. of Chapter 3 (Board of Adjustments) of the Leeds Land Use Ordinance 2008-04 is hereby replaced in its entirety with the following:

3.9. APPEAL PROCESS.

- 3.9.1. As a condition precedent to judicial review, each adversely affected applicant shall timely and specifically challenge a land use authority's decision by the following process. Only those decisions in which a land use authority had applied a Land Use Ordinance to a particular application, person, or parcel may be appealed to an Appeal Authority.
 - 3.9.1.1. The appeal shall be presented in writing within thirty (30) days of when the land use decision was made. The appeal shall include a detailed description of the land use being appealed, along with references to all Ordinances that the applicant feels applies to this decision. The appeal should include the justification that the applicant feels has not been interpreted properly. The minutes of the Planning Commission and/or Town Council meetings, as applicable, shall establish the date the land use decision was made.
 - 3.9.1.2. The affected applicant is required to present to the Appeal Authority every theory of relief that he/she can raise in district court.
 - **3.9.1.3.** The affected applicant shall attend all hearings and meetings associated with his/her appeal.
 - 3.9.1.4. The Appeal Authority shall not require an adversely affected applicant to pursue duplicate or successive appeals before the same or separate appeal authorities as a

condition of the adversely affected applicant's duty to exhaust administrative remedies.

- **3.9.1.5.** The decision of the Appeal Authority takes effect on the date when the appeal authority issues a written decision and this written decision constitutes a final decision.
- 3. Section 7.6. of Chapter 7 (Conditional Uses) of the Leeds Land Use Ordinance 2008-04 is hereby replaced in its entirety with the following:

7.6. DEVELOPMENT PLAN.

The application for a conditional use permit shall meet the requirements of the Commercial Site Development Plan Chapter (Chapter 26).

4. Section 8.6. of Chapter 8 (Planned Unit Development) of the Leeds Land Use Ordinance 2008-04 is hereby replaced in its entirety with the following:

8.6. COMMERCIAL SITE DEVELOPMENT PLAN.

Applications for a Planned Unit Development shall satisfy the requirements of the Commercial Site Development Plan Chapter (Chapter 26).

5. Subsections 11.4.1., 11.4.2. and 11.4.3. of Section 11.4. of Chapter 11 (Mobile Home Park, Mobile Home Subdivision and Recreational Vehicle Park Development Standards) of the Leeds Land Use Ordinance 2008-04 is hereby replaced in its entirety with the following:

11.4. APPROVAL.

- 11.4.1. Mobile home parks may be approved by the Town Council in locations permitting such use in the Land Use Ordinance. Before approval is granted, a report to the Town Council by the Planning Commission shall find that the proposed development will:
 - **11.4.1.1.** Be in keeping with the general character of the district in which it is to be located.
 - 11.4.1.2. Be located on a parcel of land of not less than three (3) acres, or on two or more Parcels separated by a street or alley only and totaling no less than five (5) acres.
 - **11.4.1.3.** Have at least twelve (12) spaces completed, ready for occupancy, or an approved financing plan for construction and phase completion, together with approved security to assure compliance, before first occupancy is permitted.

- 11.4.1.4. Meet all standards and requirements of Chapter 16 Mobile Home District of the Town of Leeds Land Use Ordinance and all other requirements of applicable Ordinances.
- **11.4.1.5.** Have the written approval of the State Department of Health.
- **11.4.1.6.** Meet the requirements of the Commercial Site Development Plan Chapter (Chapter 26).
- 11.4.2. Mobile home subdivisions may be approved by the Town Council in locations permitting such use in the Land Use Ordinance. Before such approval may be granted, a report to the Town Council by the Planning Commission shall find that the proposed development will:
 - **11.4.2.1.** Be located on a parcel of land containing not less than three (3) acres.
 - **11.4.2.2.** Have lot sizes that shall conform in size to the zoning district in which it is located.
 - **11.4.2.3.** Meet all applicable requirements of the Leeds Subdivision Ordinance.
 - 11.4.2.4. Meet all standards and requirements of Chapter 16 Mobile Home District of the Land Use Ordinance and all other requirements of applicable Ordinances.
 - **11.4.2.5.** Meet the requirements of the Commercial Site Development Plan Chapter (Chapter 26).
- 11.4.3. Recreational vehicle/travel trailer parks may be approved by the Town Council in locations permitting such use in the Land Use Ordinance. Before such approval is given, a report to the Town Council by the Planning Commission shall find that the proposed development will:
 - **11.4.3.1.** Be in keeping with the general character of the zone within which it is to be located.
 - **11.4.3.2.** Be placed on a parcel of land of not less than three (3) acres, or within a mobile home park.
 - **11.4.3.3.** Before first occupancy, have at least twelve (12) spaces completed (eight if in a mobile home park), or an approved

- schedule of financing, construction and phase completion, and approved security, to assure compliance.
- 11.4.3.4. Meet all standards and requirements of Chapter 16 Mobile Home District of the Town of Leeds Land Use Ordinance and all other requirements of applicable Ordinances.
- **11.4.3.5.** Have written approval of State Department of Health.
- **11.4.3.6.** Meet the requirements of the Commercial Site Development Plan Chapter (Chapter 26).
- 6. Subsection 11.5.1. of Section 11.5. of Chapter 11 (Mobile Home Park, Mobile Home Subdivision and Recreational Vehicle Park Development Standards) of the Leeds Land Use Ordinance 2008-04 is hereby replaced in its entirety with the following:

11.5. APPLICATION.

- 11.5.1. The application for a mobile home park, recreational vehicle park, or mobile home subdivision permit shall contain as a minimum the following information:
 - 11.5.1. Name, address, telephone number of applicant.
 - 11.5.2. Interest of applicant in the proposed development.
 - **11.5.3.** Location and legal description of the property.
 - 11.5.4. Proof of ownership of the property.
 - 11.5.5. A complete site development plan pursuant to the requirements of the Commercial Site Development Plan Chapter (Chapter 26).
- 7. Subsection 15.4.4. of Section 15.4. of Chapter 15 (Multi-Family Residential Districts) of the Leeds Land Use Ordinance 2008-04 is hereby amended to add and include a new Subsection 15.4.4.7. as follows:

15.4. DEVELOPMENT STANDARDS

15.4.4. Modifying Regulations.

15.4.4.7. Site Plan

Must meet the requirements of the Commercial Site Development Plan Chapter (Chapter 26).

8. Section 17.4. of Chapter 17 (Commercial District) of the Leeds Land Use Ordinance 2008-04 is hereby amended to add and include a new Subsection 17.4.4. as follows:

17.4. DEVELOPMENT STANDARDS

17.4.4. Site Plan

Must meet the requirements of the Commercial Site Development Plan Chapter (Chapter 26).

- 9. <u>Savings Clause</u>. If any section, subsection, paragraph, item, provision, regulation, sentence, clause or phrase of this Ordinance is declared by a court of competent jurisdiction to be invalid, such findings shall not affect the validity of the Ordinance as a whole or any part thereof other that the part found invalid.
- 10. <u>Repealer</u>. All provisions of the Leeds, Utah Land Use Ordinance which are in conflict with the terms of this Ordinance are hereby repealed.

BY VOTE:	YEA	NAY	ABSENT
MAYOR ALAN ROBERTS		-	
COUNCILMAN FRANK LOJKO		·	J.
COUNCILMAN ANGELA ROHR	xX_		
COUNCILMAN JOE ALLEN	$\overline{}$		
COUNCILMAN NATE BLAKE	<u>X</u>		

This Ordinance was Adopted on February 22, 2012 and becomes effective on Feb. 22, 2012.

Alan Roberts, Mayor Town of Leeds

Attest:

Sharon Martin

Town Clerk/Recorder



TOWN OF LEEDS

218 NORTH MAIN STREET PO BOX 460879 LEEDS, UT 84746-0879 PHONE: 435-879-2447 FAX: 435-879-6905

E-mail: <u>clerk@leedstown.org</u> Website: <u>www.leedstown.org</u>

CERTIFICATE OF POSTING

I, Sharon Martin, duly appointed and acting Clerk/Recorder for the Town of Leeds, hereby			
certify that the forgoing ordinance2012-03			
was passed by the Leeds Town Council on the 22 day of February, 2012,			
and that copies of the foregoing ordinance were posted at four public places within the Town			
this <u>22</u> day of <u>March</u> 2012, which public places were:			
Leeds Town Hall			
Leeds Town Website			
Leeds Post Office			
Leeds Market			
Dated this <u>22</u> day of <u>March</u> 2012.			
Shara Martin			
Sharon Martin, Clerk/Recorder			